



SFY 2012-13 Budget Testimony
Senate Finance Committee
OHIO DEPARTMENT OF ALCOHOL AND DRUG ADDICTION SERVICES
Orman Hall, Director
May 10, 2011

Chairman Widener, Vice Chair Jones, Ranking Minority Member Skindell, and members of the Senate Finance Committee. My name is Orman Hall, and I have the honor of serving as director of the Ohio Department of Alcohol and Drug Addiction Services. When alcoholism or drug addiction go unchecked, all Ohioans pay for the consequences in increased health costs, lost job productivity, social services and criminal justice costs. Addiction is truly a “pay now or pay later” illness.

Addiction has always been a silent killer, but thanks to Governor Kasich we have a vocal champion in the fight against addiction, especially opiate addiction. I would also like to thank Greg Moody and the Office of Health Transformation for their guidance and efforts in transforming Ohio’s health care system.

Overview:

ODADAS has about 100 staff and an annual budget of roughly \$195 million to ensure that Ohioans have access to prevention education and addiction treatment when needed.

ODADAS’ programming has a direct impact on employment, on state and local budgets, and on the changes needed to reduce the abuse of opiates and other prescription drugs.

Some of the initiatives I will highlight tie-in directly with our state’s current challenges.

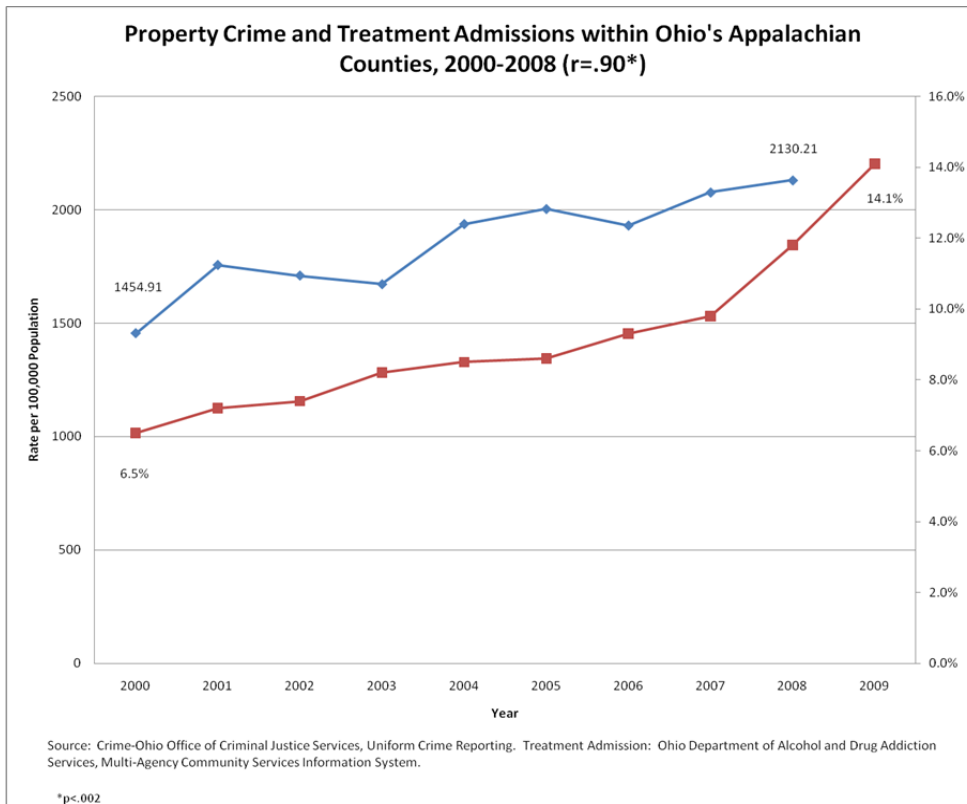
Opiate Addiction

Opiate addiction is destroying lives and communities, especially in southern Ohio. ODADAS is playing a pivotal role in addressing Ohio’s opiate addiction epidemic. The Department is working with the Governor and other state agencies to ensure that the 2010 opiate use high water mark is never seen again.

According to the Ohio Board of Pharmacy, last year 67 opiate pills were dispensed for every man, woman, and child in Ohio. In Scioto County, there were 9.7 million doses prescribed to the 78,000 residents of that small county - that is 123 doses for every single person in Scioto County.

These numbers are part of a 900 percent increase in opiate doses per person in Ohio over the last decade. The connection between the number of doses prescribed and overdose deaths is indisputable.

Another clear fact is the correlation between property crime and treatment admissions for opiates in southern Ohio. Again, we see close to a 1 to 1 comparison in growth of opiate addiction and crimes like burglary and vandalism. Solve one crisis, and we greatly effect a change in another social issue like crime.



ODADAS' efforts on this opiate epidemic are multi-pronged.

- **Medication-Assisted Treatment (MAT)** - Governor Kasich's Executive Order opened the door for Ohio's treatment provider agencies to expand the use of medication-assisted treatment beyond methadone. Newer FDA-approved drugs can now be purchased and used to treat opiate addiction and alcoholism. People in treatment for opiate addiction have better outcomes when medication is used as part of the therapeutic process.
- **Recovery to Work Initiative** - ODADAS has partnered with the Ohio Rehabilitative Services Commission, ODMH, and the County ADAMH Boards to create a fund that is drawing down federal vocational rehabilitation dollars at a 3 to 1 ratio.

These funds are enabling County Boards and agencies to provide alcohol, drug addiction and mental health services, along with employment readiness training, to prepare people in recovery from addiction and mental illness for the workplace. The total new funds available for community services are about \$36 million.

Ohioans who are opiate addicted, young adults, veterans, and those leaving a correctional facility or local jail are priorities for this project.

- **Community Opiate Task Forces** - ODADAS is working with the Governor's Office of Faith Based and Community Initiatives, Cardinal Health and the Ohio Association of County Behavioral Health Authorities to deploy 10 new County Opiate Task Forces led by ADAMH Boards covering 23 counties. The task forces will focus on community education and prevention, prescriber education, and integration of treatment and criminal justice.
- **Statewide SOLACE Expansion** – We are working with Drug Free Action Alliance to expand SOLACE chapters based on the model developed in Scioto County. The new groups will focus on prevention education and family support for people who have lost loved ones to opiate addiction. (SOLACE = Surviving Our Loss And Continuing Everyday)

Medicaid:

Medicaid funding for addiction treatment covers about 35 percent of our clients and comprises just one-third of one percent of Ohio's total Medicaid budget. For this segment of our population, the Governor's Medicaid reform proposal will have a major impact on how behavioral healthcare is funded.

By moving Medicaid match funding to the state level, County ADAMH Boards can use their local funds to provide services based on locally identified needs. Boards will have the local control necessary to move funds to make up for gaps in payment or to pay for services not covered by Medicaid that support recovery - such as housing, education, employment readiness, and transportation.

It is also important to note that 65 percent of our state's addiction treatment clients are NOT Medicaid eligible.

The ADAMH Boards and provider agencies work hard to pass local levies that amount to one-third of all behavioral health funding in Ohio. Moving Medicaid match responsibility to the state means that roughly \$200 million in levy funds eligible for alcohol/drug services can be used for locally identified needs.

ODADAS APPROPRIATIONS BUDGET

	FY 2011	FY 2012	Change	FY 2013	Change
GRF	27,653,362	36,053,362	30.38%	7,889,633	-78.12%
Fund 475	20,855,099	16,000,000	-23.28%	6,966,801	-12.50%
GRF/475 including Medicaid Approp to JFS	48,508,461	52,053,362	7.31%	45,848,746	-11.92%
All State Funds including Approp to JFS	50,394,461	55,538,362	10.21%	49,333,746	-11.17%
All Federal Funds	152,864,008	147,175,580	-3.72%	77,975,580	-47.02%
Total Federal Funds w Federal Medicaid Approp to JFS	152,864,008	147,175,580	-3.72%	147,175,580	0.00%
All Funds	203,258,469	202,713,942	-0.27%	103,350,213	-49.02%
All Funds including Medicaid Approp to JFS	203,258,469	202,713,942	-0.27%	196,509,326	-3.06%
Subsidy Approp Budget	191,269,116	187,379,077	-2.03%	87,255,578	-53.43%
Subsidy Approp Budget including Medicaid Approp to JFS	191,269,116	187,379,077	-2.03%	187,447,889	0.04%
All Program Management- Approp Budget	11,989,353	11,070,784	-7.66%	11,070,784	0.00%
<i>*Revised 5/9/2011 to Include as Passed in House</i>					

The House version of the sub-bill added \$2.4 million per year into ODADAS' GRF line for addiction treatment. Since the last biennial budget cut state funding for community prevention and treatment by about 30 percent, we understand that there was a strong push among advocates to restore some of the lost dollars. On behalf of Ohioans who need addiction services, we know that the additional funding would be utilized for community-based services, especially for non-Medicaid eligible adults.

Overall, the table from the as-introduced budget shows a decrease in state funding for communities of 3.3 percent and a reduction in ODADAS administration of 7.7 percent. If the \$2.4 million remains in the budget, we would see a decrease of 2 percent for community services. In SFY 2013, the shift of funds to JFS to cover Medicaid match results in what looks like a big drop in state funding. But in reality, most of those funds will still be purchasing addiction services.

Treatment:

In SFY 2010, more than 100,000 Ohioans received alcohol and other drug addiction treatment services in publicly-funded programs across the state.

Access to Recovery - Ohio's Choice for Recovery Initiative

Access to Recovery (ATR) is a multi-year competitive grant program funded by the Substance Abuse and Mental Health Services Administration (SAMHSA). The initial \$14.6 million grant provided vouchers to veterans and criminal-justice involved clients to use for alcohol and other drug treatment and recovery support services.

In 2010, ODADAS was awarded a new round of funding for \$13.1 million. Lorain County was added to the extended grant, along with a new focus on the adolescent population. The new project is expected to provide treatment for about 9,000 youth and adults.

Population-Specific Services

ODADAS fosters and supports a network of programs designed specifically for women with addiction who may be pregnant or parenting. In SFY 2010, \$11.7 million supported 83 programs in the Ohio Women's Network. In residential programs, women are able to keep their young children with them during treatment and recovery support phases.

Criminal Justice & Treatment

The Department funds 24 drug courts, 17 Treatment Alternatives to Street Crime programs, 6 Therapeutic Communities programs, and 7 juvenile aftercare programs.

These programs leverage the criminal justice system by bringing case management, parole, the judicial system, and treatment providers together on a collaborative basis, to share information and transform substance-abusing offenders into drug-free and crime-free citizens.

Problem Gambling

ODADAS currently receives \$335,000 from the Ohio Lottery Commission. These funds support an annual conference during Problem Gambling Awareness Week in March. They also support problem gambling programming in targeted areas in the state, historically border cities where most gamblers are close to other states' casinos. These have been in Athens, Toledo, Youngstown, Cincinnati, and Cleveland.

In preparation for Ohio's new casinos, we are in the planning stages of expanding treatment for problem gambling to Columbus as well. Once the casinos are in operation, it is estimated that the two percent of casino taxes designated for addiction treatment will amount to approximately \$12 million annually. Many of Ohio's addiction counselors are also preparing by getting a special endorsement to their licenses that indicates a specialization in gambling addiction treatment.

Prevention:

In SFY 2010, more than 500,000 youth and adults received direct prevention services.

ODADAS' Prevention Services recognize that prevention is part of public health. We are working with our partners to bring alcohol and other drug prevention into the structure of primary care, across all ages and stages. The end result will be cost savings thanks to a long-term commitment to effective alcohol/drug prevention strategies.

Strategic Prevention Framework (SPF) State Incentive Grant (SIG) and Drug-Free Community Coalitions

In 2009, Ohio was awarded a Strategic Prevention Framework (SPF) State Incentive Grant (SIG) grant from the Substance Abuse Mental Health Services Administration. This competitive federal grant is for five years and more than \$10 million. Beginning this year, we are granting an average of \$1.8 million annually to counties that won funding to bring this framework to their communities.

Additional targeted prevention programming for:

- Students in Ohio's colleges and universities
- Women of parenting age with information about Fetal Alcohol Spectrum Disorders
- Minority youth with culturally specific prevention programming

Closing:

In this testimony, you have heard about a number of federal grants that ODADAS has been able to win for the citizens of Ohio. In total, we have garnered more than \$40 million in new federal funding over the past four years to expand prevention, treatment and recovery support services.

Our goal as a state department is to ensure that alcohol and other drug prevention, treatment, and recovery support services are accessible, affordable, and responsive to Ohio's needs. We know that quality behavioral healthcare saves lives and billions of dollars in state and local costs.

We thank you for supporting this system of care and the needs of Ohio's most vulnerable citizens, who can and do become healthy and productive. Behavioral healthcare is healthcare, and is essential to overall health and wellbeing.

I will be happy to answer any questions that you have.